

'What next for UK and EU circular economy policy?'

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Context - From shared rulebook to widening CE policy & legislative gap



In the EU:

- European Green Deal
 - 🛏 Circular Economy Action Plan
- A slowing down or pushback on policy ambition in the EU?

In the UK:

- A modicum of progress, but... 'fits and starts'
- Generally speaking, UK is lagging behind in developing its circular economy policy
- Legislative divergence has opened up on a number of fronts
- Is divergence in legislation a problem anyway?
- Is the policy gap now beginning to narrow?



Circular economy 'fundamental' to government's growth plans, says environment secretary

Shosha Adie

16 Apr 2025

The environment secretary has said that moving the UK to a circular economy is a "fundamental part of the government's national plan for change", in a summary of planned measures to cut waste.



Divergence summary



• There are already many areas where policy divergence has arisen between the UK and EU. While there are some exceptions, there has often been 'divergence by default', whereby the UK has not replicated new EU policies.

Broad Alignment	Minor Divergence (with potential for significant divergence in future)	Significant Divergence
Single Use Plastics	Waste Framework Directive amendment – Textiles & Food	Ecodesign for Sustainable Products
Packaging & Packaging Waste		Energy Perf' of Buildings
		Batteries
		Critical Raw Materials

Ecodesign and Sustainable Products



- The EU's **Ecodesign for Sustainable Products Regulation** opens up significant divergence.
 - Expanded scope from energy using products to all*
 products * exceptions: e.g. food and feed, medicinal products
 - Improved durability and reusability or products, increased energy efficiency, and recycled content.
 - Digital Product Passports for goods
- Could **2021 Environment Act** & **2025 Product Regulation** and Metrology Act be used to close this emerging gap?
- Further legislative divergence: EU's **Directive on Repair of Goods, Product Liability Directive** and **Directive on Empowering Consumers for the Green Transition.**

"'Ecodesign', refers to a design approach that aims to minimise the environmental impact of a product (including for example the materials to be used in the product, how it will be manufactured and disposed of at the end of its lifecycle)."



Textiles and Food



- A provisional agreement on a revision to the EU's
 Waste Framework Directive focussed on textiles and food waste
 - Extended Producer Responsibility for textiles
 - UK efforts to date to reduce textile waste have been largely voluntary
 - On food... Targets to reduce food waste by 2030
 - The UK approach to food waste reduction is again, mainly voluntary.





Buildings, Batteries and Critical Raw Materials



- Construction Products Regulation and Energy Performance of Buildings Directive
- Legislation vs strategies...
 - EU (revision) Batteries Regulation
 - Shortening raw material supply chains, reduce harmful substances, recycling efficiency, content and material recovery.
 - UK has developed a non-legislative battery strategy
 - New Critical Raw Materials Act
 - Target driven, focus on greater domestic extraction, strengthening supply chains and autonomy
 - UK non-legislative Critical Raw Minerals strategy





Plastics and Packaging Waste



Plastics

- Broadly speaking, alignment between England, Scotland and Wales with EU on Single Use Plastics.
- The EU has gone further in addressing oxo-degradable plastics though, while the UK introduced a ban on singleuse vapes
- EU & UK in the process of introducing Deposit Return Schemes for plastic bottles and aluminium cans (2027)



- UK packaging reforms ongoing: Extended Producer
 Responsibility Scheme through the Producer
 Responsibility Obligations for Packaging and Packaging
 Waste
- EU **Packaging and Packaging Waste Regulation** (upgrade from a Directive)





Recommendations (1) – for UK Government and the Devolved Administrations



- Strengthen ambition with a shared vision for circular economy in the UK
- Identify and mitigate challenges for businesses caused by divergence
- Increase collaboration with the EU for data & information and good practice sharing

Recommendations (2) – Looking ahead to the Circular Economy Strategy for England



- Identify implications and opportunities relevant to trade to embed interoperability
- Embed circular economy-related infrastructure, jobs and skills needs, and policy interventions required to support those
- Leverage existing legislative and trade developments to support ambition and a level playing field for circularity
- Resolve policy misalignment, currently hampering circular economy practices